

Listing of Declassified National Intelligence Estimates on the Soviet Union and International Communism, 1946-1984

The National Intelligence Estimates cited in this brochure are available for review and reproduction at the National Archives in College Park, MD. I believe they constitute the most comprehensive collection of once highly sensitive intelligence analysis of the former Soviet Union and International Communism ever released by the US Intelligence Community. Most were declassified in 1993 and 1994, and another 59 that assess Soviet conventional military capabilities were released this year. Other Estimates on Soviet military, civil defense, and space exploration efforts are in declassification review.

The Center for the Study of Intelligence intends to declassify other Estimates on the USSR that are at least 10 years old. Our review is done in consultation with appropriate components of the Intelligence Community, and especially with those that participated in producing these assessments for senior officials in the administrations of eight presidents, from Harry Truman to Ronald Reagan.

Furthermore, the Center has embarked on a new declassification review, consistent with the provisions of Executive Order 12958. Significant analysis on the USSR that was completed by CIA's Intelligence Directorate from the Agency's inception in September 1947 through the collapse of the USSR in August 1991 will be reviewed for declassification. We cannot project how long this effort will take, but it will remain one of the Center's highest declassification review priorities.

Readers of many of the declassified Estimates will discover that some excisions have been made to protect important intelligence sources and methods. But the redactions do not reduce the substantive value of this large and diverse collection. In almost all instances, the judgments, flow of analysis, and full meaning of the Estimates have been undiminished.

Our sole purpose in opening these records is to enrich scholarly and public understanding of how intelligence analysis illuminated core Cold War issues. Readers can be assured that no redactions have been made to camouflage assessments or analytic approaches that, over time, proved wrong. No effort has been made to withhold Estimates, or portions of them, that anyone might consider embarrassing to the CIA or to the Intelligence Community.

With these documents on the public record, historians and other scholars will be able to better judge how well intelligence analysts did over the years in understanding the USSR and to what extent their assessments were insightful, accurate, and useful to policymakers.

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Central Intelligence Agency September 1996*

The documents listed have been declassified **only in part**. The number of pages in parentheses are the number of **declassified** pages, not the total number of pages in the NIE. Sections of the documents remain classified for national security reasons. Most of the released pages contain portions that have been deleted for similar reasons.

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[1946] [1947] [1948] [1949] [1950] [1951] [1952] [1953] [1954] [1955] [1956] [1957] [1958] [1959] [1960] [1961] [1962] [1963] [1964] [1965] [1966] [1967] [1968] [1969] [1970] [1971] [1972] [1973] [1974] [1975] [1976] [1977] [1978] [1979] [1980] [1981] [1982] [1983] [1984] [Access Information]

1946

ORE 1 – Soviet Foreign and Military Policy, 23 July 1946 (11 pages).

ORE 2 – Analysis of Soviet Foreign Propaganda Broadcasts, 23 July 1946 (12 pages).

ORE 2/1 – Analysis of Soviet-Controlled German Broadcasts, 24 July 1946 (2 pages).

ORE 3/1 – Soviet Capabilities for the Development and Production of Certain Types of Weapons and Equipment, 31 October 1946 (2 pages).

ORE 7 – Chinese Minorities in Southeast Asia, 2 December 1946 (7 pages).

1947

ORE 5/1 – The Situation in Korea, 3 January 1947 (10 pages).

ORE 1/1 – Revised Soviet Tactics in International Affairs, 6 January 1947 (5 pages).

ORE 6/1 – The Greek Situation, 7 February 1947 (18 pages).

ORE 13/1 – The Situation in Austria, 20 February 1947 (7 pages).

ORE 14 – Future Soviet Participation in Long Range International Air Transport, 11 March 1947 (6 pages).

ORE 16 – Soviet Objectives in Latin America, 10 April 1947 (6 pages).

ORE 19 — Developments in the Azerbaijan Situation, 4 June 1947 (15 pages).

ORE 4/1 — Petroleum Resources Within the USSR, 16 June 1947 (19 pages).

ORE 21/1 — Probable Soviet Reaction to U.S. Aid Program to Italy, 5 August 1947 (3 pages).

ORE 45 — Implementation of Soviet Objectives in China, 15 September 1947 (13 pages).

ORE 48 — The Current Situation in Iran, 20 October 1947 (4 pages).

ORE 51 — The Current Situation in Greece, 20 October 1947 (5 pages).

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ORE 44 — The Japan Treaty Problems, Issues, and Reactions, 14 November 1947 (19 pages).

ORE 62 — Implementation of Soviet Objectives in Korea, 18 November 1947 (6 pages).

1948

ORE 9 — The Succession of Power in the USSR, 13 January 1948 (6 pages).

ORE 69 — Possible Consequences of Communist Control of Greece in the Absence of U.S. Counteraction, 9 February 1948 (12 pages).

ORE 6-48 — Consequences of Communist Accession to Power in Italy by Legal Means, 5 March 1948 (13 pages).

ORE 15-48 — The Current Situation in Korea, 18 March 1948 (9 pages).

ORE 22-48 — Possibility of Direct Soviet Military Action During 1948, 2 April 1948 (8 pages).

ORE 10-48 — Consequences of Certain Courses of Action With Respect to Greece, 5 April 1948 (14 pages).

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ORE 19-48 — Soviet Military and Civil Aviation Policies, 23 April 1948 (38 pages).

ORE 13-48 — The Current Situation in Austria, 28 April 1948 (9 pages).

ORE 29-48 — Possible Program of Future Soviet Moves in Germany, 28 April 1948 (5 pages).

ORE 30-48 — Limitations of South China as an Anti-Communist Base, 4 June 1948 (12 pages).

ORE 30-48 Addendum — Limitations of South China as an Anti-Communist Base, 11 June 1948 (4 pages).

ORE 21-48 — The Significance of the World Federation of Trade Unions in the Present Power Conflict, 14 June 1948 (15 pages).

ORE 41-48 — Effect of Soviet Restrictions on the U.S. Position in Berlin, 14 June 1948 (6 pages).

ORE 47-48 — Consequences of the Withdrawal of U.S. Forces From Tsingtao, 23 June 1948 (11 pages).

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ORE 20-48 — Soviet and Satellite Grain, 2 August 1948 (55 pages).

ORE 12-48 — Prospects for a Negotiated Peace in China, 3 August 1948 (9 pages).

ORE 47-48 Addendum — Consequences of the Withdrawal of U.S. Forces From Tsingtao, 13 August 1948 (1 page).

ORE 64-48 — Evidence of USSR Military Intentions in Soviet Propaganda Broadcasts, 27 August 1948 (12 pages).

ORE 42-48 — Soviet Rolling Stock and Motor Vehicle Industries, 1 September 1948 (7 pages).

ORE 22-48 Addendum — Possibility of Direct Soviet Military Action During 48-49, 16 September 1948 (4 pages).

ORE 57-48 — Consequences of a Breakdown in Four-Power Negotiation on Germany, 28 September 1948 (11 pages).

ORE 60-48 — Threats to the Security of the U.S., 28 September 1948 (13 pages).

ORE 65-48 — The Current Situation in Iran, 8 October 1948 (14 pages).

ORE 67-48 — Continuing Satellite Aid to the Greek Guerrillas, 8 October 1948 (7 pages).

ORE 58-48 — The Strategic Value to the USSR of the Conquest of West Europe and the Near East (to Cairo) Prior to 1950, 27 October 1948 (48 pages).

ORE 44-48 — Prospects for Survival of the Republic of Korea, 28 October 1948 (19 pages).

ORE 58-48 Notice — Notice to Recipients of Appendices to ORE 58-48, 1 November 1948 (1 page).

ORE 28-48 — Current Situation in Greece, 17 November 1948 (10 pages).

ORE 49-48 — The Trend of Soviet-Yugoslav Relations, 18 November 1948 (8 pages).

ORE 27-48 — Possible Developments in China, 19 November 1948 (10 pages).

ORE 71-48 — The Kurdish Minority Problem, 8 December 1948 (22 pages).

ORE 77-48 — Chinese Communist Capabilities To Control All of China, 10 December 1948 (13 pages).

1949

ORE 51-48 — Possibility of Soviet Troop Withdrawal From Germany Before the Summer of 1949, 27 January 1949 (6 pages).

ORE 16-49 — The Yugoslav Dilemma, 10 February 1949 (3 pages).

ORE 28-49 — Possible Developments in Soviet Policy Towards Austria, 10 February 1949 (3 pages).

ORE 32-48 — Communist Capabilities in South Korea, 21 February 1949 (11 pages).

ORE 3-49 — Consequences of U.S. Troop Withdrawal From Korea in Spring 1949, 28 February 1949 (7 pages).

ORE 6-49 — Rubber Supply Situation in the USSR, 23 March 1949 (11 pages).

ORE 78-48 — The Current Situation in the Philippines, 30 March 1949 (21 pages).

ORE 29-49 — Prospects for Soviet Control of Communist China, 15 April 1949 (25 pages).

ORE 46-49 — The Possibility of Direct Soviet Military Action During 1949, 3 May 1949 (4 pages).

ORE 17-49 — The Strategic Importance of the Far East to the U.S. and the USSR, 4 May 1949 (35 pages).

ORE 48-49 — The Soviet Position in Approaching the CFM, 18 May 1949 (9 pages).

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ORE 44-49 — Estimate of the Yugoslav Regime's Ability To Resist Soviet Pressure During 1949, 20 June 1949 (12 pages).

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ORE 83-49 — Current Situation in Iceland, 18 October 1949 (5 pages).

ORE 76-49 — Survival Potential of Residual Non-Communist Regimes in China, 19 October 1949 (10 pages).

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ORE 33-49 — Current Situation in Malaya, 17 November 1949 (14 pages).

ORE 77-49 — Communism in Scandinavia, 14 December 1949 (17 pages).

ORE 71-49 — Current Situation in Albania, 15 December 1949 (13 pages).

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ORE 24-49 — The USSR Petroleum Industry, 5 January 1950 (53 pages).

ORE 86-49 — Communist Influence in Burma, 11 January 1950 (11 pages).

ORE 89-49 — The Food Outlook for Communist China, 3 February 1950 (9 pages).

ORE 2-50 — Possibility of Soviet Troop Withdrawal From East Germany in 1950, 3 February 1950 (2 pages).

ORE 92-49 — The Crisis in Indochina, 10 February 1950 (10 pages).

ORE 4-50 — Current Situation in Greece, 28 February 1950 (13 pages).

ORE 91-49 — Estimate of the Effects of the Soviet Possession of the Atomic Bomb Upon the Security of the U.S., 6 April 1950 (36 pages).

ORE 19-50 — Reports of Current Soviet Military Activity in China, 21 April 1950 (7 pages).

ORE 8-50 — Evaluation of Soviet-Yugoslav Relations (1950), 11 May 1950 (8 pages).

ORE 17-50 — Soviet-Satellite Drive Against Western Influence in Eastern Europe, 2 June 1950 (6 pages).

ORE 32-50 — The Effect of the Soviet Possession of Atomic Bombs on the Security of the U.S., 9 June 1950 (4 pages).

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ORE 34-50 — Probable Developments in Eastern Germany by the End of 1951, 28 September 1950 (7 pages).

ORE 58-50 — Critical Situations in the Far East, 12 October 1950 (16 pages).

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NIE 3 — Soviet Capabilities and Intentions, 15 November 1950 (26 pages).

NIE 2/2 — Soviet Participation in the Air Defense of Manchuria, 27 November 1950 (6 pages).

NIE 11 — Soviet Intentions in the Current Situation, 5 December 1950 (6 pages).

NIE 15 — Probable Soviet Moves To Exploit the Present Situation, 11 December 1950 (7 pages).

NIE 17 — Probable Soviet Reactions to a Remilitarization of Western Germany, 27 December 1950 (6 pages).

1951

NIE 18 — Probability of Soviet Employment of BW and CW in the Event of Attacks Upon the U.S., 10 January 1951 (17 pages).

NIE 4 — Soviet Courses of Action With Respect to Germany, 1 February 1951 (7 pages).

NIE 22 — Vulnerability of the Soviet Bloc to Economic Warfare, 19 February 1951 (13 pages).

SE 2 — Probable Effects on Soviet Intentions and Capabilities of Arming the Japanese National Police Reserve as Four Fully Equipped Divisions, 21 February 1951 (15 pages).

NIE 29 — Probability of an Invasion of Yugoslavia in 1951, 20 March 1951 (11 pages).

NIE 29/1 — Review of the Conclusions of NIE-29 “Probability of an Invasion of Yugoslavia in 1951,” 4 May 1951 (6 pages).

SE 7 — Probable Soviet Reaction to the Inclusion of Greece and Turkey in Western Defense Agreements, 15 June 1951 (4 pages).

SE 8 — Possible Communist Objectives in Proposing a Cease Fire in Korea, 6 July 1951 (16 pages).

NIE 25 — Probable Soviet Courses of Action to Mid-1952, 2 August 1951 (10 pages).

SE 11 — Probability of a Communist Assault on Japan in 1951, 17 August 1951 (11 pages).

NIE 31 — Soviet Capabilities for Clandestine Attack Against the U.S. With Weapons of Mass Destruction and the Vulnerability of the U.S. to Such Attack (Mid-1951 to Mid-1952), 4 September 1951 (15 pages).

SE 10 — Soviet Capabilities for a Surprise Attack on the Continental United States Before July 1952, 15 September 1951 (22 pages).

SE 15 — Possible Psychological Reactions to a U.S. Air Offensive Against the USSR, 4 October 1951 (14 pages).

SE 16 — The Strength and Capabilities of Soviet Bloc Forces to Conduct Military Operations Against NATO, 12 October 1951 (23 pages).

SE 14 — Soviet Capabilities for a Military Attack on the United States Before July 1952, 23 October 1951 (15 pages).

NIE 33 — Soviet Control of the European Satellites and Their Economic and Military Contributions to Soviet Power Through Mid-1953, 7 November 1951 (16 pages).

NIE 43 — The Strategic Importance of the Far East to the USSR, 13 November 1951 (14 pages).

NIE 55 — Communist Capabilities and Probable Courses of Action in Korea Through Mid-1962, 7 December 1951 (13 pages).

SE 20 — The Probable Consequences of Certain Possible Courses of Action With Respect to Communist China and Korea, 17 December 1951 (6 pages).

SE 20 — The Probable Consequences of Certain Possible U.S. Courses of Action With Respect to Communist China and Korea, 22 December 1951 (11 pages).

1952

NIE 29/2 — Probable Developments in Yugoslavia and the Likelihood of Attack Upon Yugoslavia Through 1952, 4 January 1952 (10 pages).

NIE 48 — Likelihood of the Deliberate Initiation of Full-Scale War by the USSR Against the U.S. and its Western Allies Prior to the End of 1952, 8 January 1952 (8 pages).

NIE 53 — Probable Soviet Courses of Action With Respect to Germany During 1952, 19 February 1952 (7 pages).

SE 25 — Military Indications of a Possible Large-Scale Communist Attack in Korea in the Immediate Future, 28 April 1952 (7 pages).

NIE 60 — Civil Defense in the USSR, 30 April 1952 (21 pages).

NIE 53/1 — Review of Probable Soviet Courses of Action With Respect to Germany During 1952, in the Light of Recent Soviet Moves, 1 May 1952 (6 pages).

SE 30 — Probable Soviet Courses of Action With Respect to Berlin Through Mid-1953, 5 June 1952 (5 pages).

NIE 58 — Relations Between the Chinese Communist Regime and the USSR: Their Present Character and Probable Future Courses, 10 September 1952 (11 pages).

NIE 47 — Communist Capabilities and Intentions in Asia Through Mid-1953, 31 October 1952 (12 pages).

NIE 64 — Soviet Bloc Capabilities Through Mid-1953, Part I 12 November 1952 (13 pages).

NIE 64 — Probable Soviet Bloc Courses of Action Through

Part II — Mid-1953, 11 December 1952 (8 pages).

SE 34 — Consequences of an Attempt To Overthrow the Present Regime in Albania, 30 December 1952 (7 pages).

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SE 36 — Soviet Capabilities for Attack on the U.S. Through Mid-1955, 5 March 1953 (10 pages).

SE 37 — Probable Effects on the Soviet Bloc of Certain Courses of Action Directed at the Internal and External Commerce of Communist China, 9 March 1953 (21 pages).

SE 39 — Probable Consequences of the Death of Stalin and of the Elevation of Malenkov to Leadership in the USSR, 12 March 1953 (5 pages).

NIE 80 — Communist Capabilities and Probable Courses of Action in Korea, 3 April 1953 (20 pages).

SE 41 — Probable Communist Reactions to Certain Possible U.N./U.S. Military Courses of Action With Respect to the Korean War, 8 April 1953 (7 pages).

SE 40 — Communist Reactions to U.S. Establishment of a "Volunteer Freedom Corps," 13 April 1953 (4 pages).

SE 38 — Soviet Bloc Capabilities and Probable Courses of Action in Electromagnetic Warfare, 24 April 1953 (9 pages).

SE 42 — Current Communist Tactics, 24 April 1953 (4 pages).

SE 44 — The Soviet Statement of 25 April 1953 in Reply to President Eisenhower's Speech on 16 April 1953, 30 April 1953 (3 pages).

NIE 81 — Probable Soviet Courses of Action With Respect to Germany Through Mid-1954, 22 May 1953 (5 pages).

NIE 87 — Probable Developments Within the European Satellites Through Mid-1955, 28 May 1953 (17 pages).

NIE 65 — Soviet Bloc Capabilities Through 1957, 16 June 1953 (17 pages).

SE 46 — Probable Long Term Development of the Soviet Bloc and Western Power Positions, 8 July 1953 (8 pages).

SE 47 — Probable Effect of Recent Developments in Eastern Germany on Soviet Policy With Respect to Germany, 24 July 1953 (5 pages).

SE 36/1 — Soviet Capabilities for Attack on the U.S. Through Mid-1955, 3 August 1953 (11 pages).

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NIE 95 — Probable Soviet Courses of Action Through Mid-1955, 25 September 1953 (10 pages).

SE 53 — Probable Communist Reactions to Certain Possible U.S. Courses of Action in Indochina Through 1954, 18 December 1953 (8 pages).

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NIE 28.5-54 — Current Situation and Probable Developments in Finland During 1954, 8 January 1954 (7 pages).

NIE 12.4-54 — Probable Developments in East Germany Through 1955, 22 January 1954 (9 pages).

SNIE 11-54 — Likelihood of General War Through 1957, 15 February 1954 (4 pages).

NIE 11-3A-54 — Summary-The Soviet Atomic Energy Program to Mid-1957, 16 February 1954 (7 pages).

SNIE 11-2-54 — Soviet Capabilities for Attack on the U.S. Through 1957, 24 February 1954 (23 pages).

NIE 10-54 — Soviet Bloc Economic Warfare Capabilities and Courses of Action, 9 March 1954 (20 pages).

NIE 10-2-54 — Communist Courses of Action in Asia Through Mid-1955, 15 March 1954 (10 pages).

NIE 100-3-54 — Consequences of a Relaxation of Non-Communist Controls on Trade With the Soviet Bloc, 23 March 1954 (10 pages).

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SNIE 11-7-54 — Soviet Gross Capabilities for Attacks on the U.S. and Key Overseas Installations Through 1 July 1957, 17 August 1954 (31 pages).

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NIE 11-4-54 — Soviet Capabilities and Probable Courses of Action Through Mid-1959, 14 September 1954 (68 pages).

SNIE 11-7A-54 — Soviet Gross Capabilities for Attacks on the U.S. and Key Overseas Installations Through 1 July 1957, 14 September 1954 (7 pages).

SNIE 11-8-54 — Probable Warning of Soviet Attack on the U.S. Through Mid-1957, 14 September 1954 (14 pages).

NIE 11-6-54 — Soviet Capabilities and Probable Programs in the Guided Missile Field, 5 October 1954 (49 pages).

NIE 10-7-54 — Communist Courses of Action in Asia Through 1957, 23 November 1954 (18 pages).

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SNIE 100-3-55 — Communist Reactions to Certain Possible U.S. Courses of Action With Respect to the Islands Off the Coast of China, 25 January 1955 (6 pages).

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NIE 11-7-55 — Soviet Gross Capabilities for Attacks on the U.S. and Key Overseas Installations and Forces Through 1 July 1958, 23 June 1955 (38 pages).

NIE 11-6-55 — Probable Intelligence Warning of Soviet Attack on the U.S. Through Mid-1958, 1 July 1955 (16 pages).

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NIE 11-3-56 — Probable Short-Term Communist Capabilities and Intentions Regarding Berlin, 28 February 1956 (14 pages).

NIE 11-56 — Soviet Gross Capabilities for Attack on the U.S. and Key Overseas Installations and Forces Through Mid-1959 (Excludes Annexes D, E, and F published separately), 6 March 1956 (56 pages).

SNIE 100-4-56 — Possibility of Chinese Communist Military Action Against Certain Offshore Islands, 10 April 1956 (3 pages).

NIE 100-3-56 — Sino-Soviet Policy and Its Probable Effects in Underdeveloped Areas, 24 April 1956 (23 pages).

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NIE 11-3-57 — Probable Intelligence Warning of Soviet Attack on the U.S., 18 June 1957 (17 pages).

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Free World, 9 July 1957 (16 pages).

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NIE 11-4-57 — Main Trends in Soviet Capabilities and Policies, 1957-1962, 12 November 1957 (72 pages).

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SNIE 11-10-57 — The Soviet ICBM Program, 10 December 1957 (32 pages).

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NIE 11-5-58 — Soviet Capabilities in Guided Missiles and Space Vehicles (Conclusions), 19 August 1958 (6 pages).

NIE 11-5-58 — Soviet Capabilities in Guided Missiles and Space Vehicles (Excludes Annexes B & C published separately), 19 August 1958 (47 pages).

NIE 12-6-58 — The Outlook in Poland, 16 September 1958 (14 pages).

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SNIE 100-8-58 — Implications of an Increase in U.S.-Soviet Trade, 7 October 1958 (12 pages).

NIE 11-5-58 M/H — Soviet Capabilities in Guided Missiles and Space Vehicles, 25 November 1958 (2 pages).

SNIE 100-13-58 — Soviet Objectives in the Berlin Crisis, 23 December 1958 (7 pages).

NIE 11-4-58 — Main Trends in Soviet Capabilities and Policies, 1958-63 (Summary), 23 December 1958 (21 pages).

NIE 11-4-58 — Main Trends in Soviet Capabilities and Policies, 1958-63, 23 December 1958 (80 pages).

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SNIE 100-5-59 — Implications for the Free World and the Communist Bloc of Growing Nuclear Capabilities, 3 February 1959 (13 pages).

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NIE 11-5-59 — Soviet Capabilities in Guided Missiles and Space Vehicles (Advance Portion), 8 September 1959 (12 pages).

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NIE 11-5-59 — Soviet Capabilities in Guided Missiles and Space Vehicles, 3 November 1959 (65 pages).

1960

M/H 11-5-59 — Soviet Capabilities in Guided Missiles and Space Vehicles, 19 January 1960 (3 pages).

NIE 11-8-59 — Soviet Capabilities for Strategic Attack Through Mid-1964, 9 February 1960 (45 pages).

NIE 11-8-59 — Soviet Capabilities for Strategic Attack Through Mid-1964 (Conclusions Only), 9 February 1960 (4 pages).

NIE 11-4-59 — Main Trends in Soviet Capabilities and Policies, 1959-1964, 9 February 1960 (85 pages).

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NIE 15-61 — Outlook for Yugoslavia, 23 May 1961 (15 pages).

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